AGENDA ITEM #9

TO:

ALL COMMISSIONERS, ALTERNATES

FROM:

ROSEANNE CHAMBERLAIN, EXECUTIVE OFFICER

SUBJECT:

FINAL MUNICIPAL SERVICE REVIEW (MSR), 2021 UPDATE, SUTTER CREEK FIRE

PROTECTION DISTRICT (LAFCO PROJECT #322)

DATE:

MEETING OF FEBRUARY 18, 2021

BACKGROUND:

The Final Municipal Service Review (MSR) for Sutter Creek Fire Protection District (SCFPD) is attached. This MSR was undertaken at this time to comply with the statutory requirement of updating the MSR every five years (§56430). The Draft MSR was reviewed by the commission January 9, 2020, and was continued to allow the Amador County Grand Jury to complete its investigation of complaints relating to the fire service agencies in the county. Due to restrictions related to SARS-COv-19, the Grand Jury report was substantially delayed, but has now been completed and reviewed by staff. Relevant Grand Jury findings resulted in minor changes to this MSR; however, the Grand Jury report primarily made findings regarding the Amador County Fire Protection Authority, a joint powers authority. The findings and Grand Jury report will be reflected in future LAFCO review of fire service agencies.

The Draft MSR was circulated to all fire agencies and posted to the LAFCO website. Comments received from CAL FIRE and Amador County Fire Protection District were related to response areas and staffing by CAL FIRE. Those corrections received were amended into the final document as directed by the commission at the meeting on the Draft MSR.

DISTRICT HISTORY & BOUNDARIES:

SCFPD was formed in 1906 prior to the incorporation of the city of Sutter Creek and is an independent special district. The District was formed to provide fire and emergency services. The principal act that governs the District is the Fire Protection District Law of 1987. The SCFPD boundary area consists of two non-contiguous areas, generally near the City of Sutter Creek and generally near Amador City. The fire district boundaries are larger than each of the city boundaries.

Boundary research of recorded legal boundary changes has resulted in an accurate map of the district. The final precise map may not be available prior to the hearing on the MSR, but will soon be posted to the website and provided to the district and others.

DISCUSSION:

The MSR describes the district and its services in detail. The District appears to comply with statutory and regulatory requirements for its administration and operations.

STAFF RECOMMENDATIONS:

- 1. Review the final MSR, receive public comment and direct staff to make any needed changes to the Final MSR.
- 2. Adopt Resolution 2021-04, making determinations and finding the Sutter Creek Fire Protection District MSR adequate and complete pursuant to the requirements of Government Code Section 56430.

Attachments:

MSR 2021 Update for Sutter Creek Fire Protection District Resolution #2021-04

AMADOR LAFCO

LOCAL AGENCY FORMATION COMMISSION

810 COURT STREET ♦ JACKSON, CA 95642-95334 ♦ (209) 418-9377

RESOLUTION MAKING DETERMINATIONS AND FINDINGS RELATED TO THE 2021 UPDATE OF THE SUTTER CREEK FIRE PROTECTION DISTRICT MUNICIPAL SERVICES REVIEW

LAFCO RESOLUTION NO. 2021-04

WHEREAS, pursuant to the Cortese/Knox/Hertzberg Local Government Reorganization Act, commencing with §56000, et seq., of the Government Code, specifically in accordance with §56430, requiring a review of municipal services provided in the county; and

WHEREAS, LAFCO initiated and conducted a service review of all municipal services in all areas of Amador County in 2008, and prepared a comprehensive update and review of agencies and services in 2014, and has now completed a review and update of the services of Sutter Creek Fire Protection District (SCFPD); and

WHEREAS, the Commission held a noticed public hearing of the Draft Municipal Services Review on January 9, 2020, and further received and heard testimony and comment related to the report, its findings and determinations on February 18, 2021;

NOW, THEREFORE, BE IT HEREBY RESOLVED, DETERMINED AND ORDERED as follows:

- 1. The Sutter Creek Fire Protection District Municipal Service Review of 2021 is found to be exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Public Resources Code Section 21102 and 21150 in that it is a descriptive and planning study for possible future action for which funding has not been committed.
- 2. The Sutter Creek Fire Protection District Municipal Service Review is found to be adequate and complete pursuant to the requirements of Government Code Section 56430. Determinations regarding municipal services are approved as set forth and described in the attached "Exhibit A" and by this reference incorporated herein.
- 3. The Executive Officer is hereby directed to file a Notice of Exemption in compliance with the California Environmental Quality Act and local ordinances implementing the same.

The foregoing resolution was duly passed a Commission of the County of Amador at a regular February, 2021, by the following vote:	and adopted by the Local Agency Formation meeting thereof, held on the 18 th day of
AYES:	
NOES:	
ABSENT:	
	Patrick Crew, Chairman
ATTEST:	
Nancy Mees, Clerk to the Commission Amador Local Agency Formation Commission Amador County, California	

SUTTER CREEK FIRE PROTECTION DISTRICT FINDINGS AND DETERMINATIONS

Growth and population projections

- The District continues to experience some growth in demand for services, mostly likely attributable to nearby community growth, general tourism and increased commuting.
- ❖ No significant service demand in the District is expected as large-scale development, such as the now defunct Gold Rush Ranch residential development, is unlikely within the horizon of this MSR. Limited development may occur in the district without significantly impacting Sutter Creek FPD services.
- * Residents and businesses may desire or expect higher levels of service than what is currently available and provided.

The Location and Characteristics of Disadvantaged Unincorporated Communities Within or Contiguous to the Agency's SOI

❖ There is one disadvantaged unincorporated community, based upon mapping information provided by the State of California Department of Water Resources, which may be within the District's first response area. The community of Martell has a population of 153 residents. This area currently receives services consistent with those provided within the district or within the nearby City of Jackson through automatic aid agreements and dispatch protocols.

Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs and deficiencies

- The District's facilities have sufficient capacity to serve demand in the short term. The District does not have the capacity to serve significant future growth with existing fire stations and financial resources; however, only limited growth is likely to occur within the planning horizon of this MSR.
- ❖ In the absence of a master plan or capital improvement plan, it cannot be known whether the District will be able to maintain service levels over the long term, or how priorities will be implemented.
- Although the District has identified that its vehicles will need replacing eventually, it has not developed a master plan or a capital improvement plan to systematically schedule or prioritize replacement. SCFPD relies on short-term, decision making and used equipment purchases as opportunities arise.

- Long-term planning would identify funding, and outline a replacement schedule for a more reliable assurance of equipment needed to maintain service capability.
- Short term planning may become inadequate as standards for adequacy of emergency services increase. The District is urged by LAFCO to develop a 10-year capital improvement plan to address these planning deficiencies.
- Lack of adequate funding for services, the similarity of challenges faced by each fire protection agency, and the potential cost savings offered by consolidation or reorganization suggest that fire agencies will need to consider opportunities for reorganization of services and boundaries, including functional consolidation where possible.

Financial ability of agencies to provide services

- The District reports that current financing levels are not adequate to deliver desired services in the district. Revenue and funding for all Amador County fire protection providers is unlikely to be adequate in the long term and would not accommodate projected increases in service demand.
- ❖ In the absence of enhanced financial planning whereby a long-term plan could be developed to address financial constraints, it cannot be known if the District would have the ability to maintain service levels over the long term.
- The District relies on volunteers for some of the services it provides. While this is currently a helpful arrangement, the long-term availability of able volunteers, which can be unpredictable, may affect the sustainability of service provision.
- SCFPD supports services provided by other government agencies through contracts, agreements and cooperative efforts. Reorganization and/or consolidation of services with those agencies may further improve the financial ability of SCFPD and other participant fire service providers to offer the highest level of services at the lowest possible cost to citizens.
- The structure and allocation of Measure M funding does not foster cooperation among fire agencies when an increased desire and demand for service outstrips available financial resources.

Status of, and opportunities for, shared facilities

- Cost efficiencies will result with greater cooperation and sharing among existing fire protection agencies. Reorganizations or functional consolidations could allow higher levels of service at lower total cost to citizens/residents within Sutter Creek FPD and throughout Amador county.
- Station #1, formerly #141 in the integrated county-wide numbering system, is available to various community organizations and other public organizations.

- Participating in the integrated regional system for numbering or identifying fire stations is an opportunity for cooperation and improved communication, however SCFPD has opted out of that system.
- SCFPD collaborates with other fire providers in the County, providing and receiving automatic and mutual aid.
- Opportunities for sharing and cost efficiencies could be enhanced through an enhanced role of Amador Fire Protection Authority (AFPA).
- Consolidation/reorganization or further functional consolidation with other fire service providers will likely offer increased opportunities for shared resources, including facilities and vehicles, as well as pooled finances to hire full-time staff.

Accountability for community service needs, including governmental structure and operational efficiencies

- SCFPD demonstrated accountability and transparency during the MSR process. The district website has improved public access to district information, however, additional information, such as minutes of board meetings and adopted budgets, must be added to provide transparency and accountability.
- There has been a close working relationship among the fire providers in Amador County. Historically, volunteerism and the close cooperation among the agencies enhanced the level of service provided within SCFPD and throughout the county.
- The similarity of challenges faced by each agency and potential cost savings offered by consolidation or reorganization suggests that fire agencies will need to review opportunities for reorganization in some form, including functional consolidation.
- ❖ The structure and allocation of Measure M funding as currently administered does not enhance cooperation among fire agencies and may contribute to competition for funding. The failure of AFPD to fulfill its mission as detailed in the Grand Jury Report of 2019-20 further undermines collaboration and operational efficiencies.

SUTTER CREEK FIRE PROTECTION DISTRICT

Sutter Creek Fire Protection District (SCFPD) provides fire and emergency response services.

AGENCY OVERVIEW

Background

SCFPD was officially formed in 1906 and is an independent special district. The District was formed to provide fire and emergency services.

The principal act that governs the District is the Fire Protection District Law of 1987.² The principal act empowers fire districts to provide fire protection, rescue, emergency medical, hazardous material response, ambulance, and any other services relating to the protection of lives and property.³ Sutter Creek Fire provides fire prevention, fire suppression services, emergency medical response, and rescue services. In addition, the District provides public assistance, building inspections, and public education.

Districts must apply and obtain LAFCO approval to exercise services authorized by the principal act but not already provided (i.e., latent powers) by the district since the end of 2000.4

Boundary

The SCFPD boundary area consists of two non-contiguous areas: the first generally encompasses the City of Sutter Creek and environs, and the second area encompasses Amador City and an area of unincorporated territory west of Amador City. The cities are in central-western Amador County, and together total approximately three square miles. The fire district boundaries are somewhat larger than the city boundaries and include additional unincorporated properties adjacent to both cities. The District's automatic aid response area is substantially larger, and could be estimated to be approximately 42 square miles. However, the County-wide mutual aid agreement does not define or quantify areas or service responsibilities outside of any fire agencies legal boundaries.

¹ Formation date reported by the District in the 2008 MSR.

² Health and Safety Code §13800-13970.

³ Health and Safety Code §13862.

⁴ Government Code §56824.10, re new or different services.

LAFCO records indicate there have historically been numerous annexations to the District since LAFCO was created, but some of the annexations were not completed, others were not recorded. In some cases, annexations to the City of Sutter Creek were approved with reorganization to Sutter Creek FPD, but the Certificate of Completion or other recorded documents only show annexation to the city. County mapping frequently omitted the Amador City portion of the SCFPD boundaries. Many other errors and anomalies have been found, adding to the confusion about the accurate SCFPD district boundaries. LAFCO staff have now carefully reviewed boundary actions and compiled recorded documents to verify the legal boundaries of the district. Staff notes that LAFCO Project #143 included a mass annexation of territory that was previously intended to be annexed into the district. Project #143 corrected or re-annexed most of the earlier incomplete or confusing annexations with proper maps and process to ensure completion. Accurate boundaries for the district have been mapped in GIS format and will be available for the final MSR and on the LAFCO website at the conclusion of the MSR effort.

Sphere of Influence

LAFCO records indicate the original SOI was adopted in December 1976, but the record does not provide a description of its boundaries or a reliable map, and at that time, the boundaries of the district were not accurately known. There is no record of LAFCO amending the SCFPD SOI as a separate action nor concurrently with any annexations. One could imagine that sphere amendments were assumed to be "automatic" when annexations and changes of organization occurred. After completion of this MSR, LAFCO will adopt and update the SOI for the District, based on the verified boundaries and existing service areas. The SOI will identify areas likely to annex into SCFPD.

Local Accountability and Governance

The principal act stipulates that a fire protection district's board of directors must have an odd number of members, with a minimum of three and a maximum of 11.5 Directors may be appointed or elected to staggered four-year terms. Boards are to internally elect directors to the positions of president and vice-president. Accordingly, SCFPD is governed by a five-member, elected board of directors. The Board has a chair and vice-chair. Current board member names, positions, and term expiration dates are shown in Figure 1. There is one vacancy on the board.

⁵ Health and Safety Code §13842.

Figure 1: Sutter Creek Fire Protection District Governing Body

Sutter Creek Fire Protection District						
Governing Body						
	Name	Position	Term Ends			
	Harold Gamble	Chair	2023			
Members	Reed Shugart	Vice Chair	2021			
Members	Ron Watson	Commissioner	2021			
	Gary Wooten	Commissioner	2023			
	vacant	Commissioner	2021			
Manner of Selection	Election at large					
Length of Term	Four years					
Meetings	1st and 3rd Tuesdays, Location: 350 Hanford St., Sutter Creek, CA					
Agenda Distribution	Mailed and posted and (01/20 internet planned)					
Minutes Distribution	Mailed and provided upon request and (01/20 internet planned)					
Contact						
Contact	Chair					
Mailing Address	P.O. Box 365, Sutter Creek, CA 95685					
Phone	(209) 267-0285,	Fax: (209) 267-0587				
Email/Website	suttercreekfire@sbcglobal.net www.suttercreekfire.org					

With regard to customer service, complaints may be submitted to the District via phone or letter. The District is encouraged to provide for a means to submit a complaint or a request via email or through the website. The district received one complaint in 2019. The complaint was concerning the fire district's burning of property in the city for fuel mitigation. Complainant thought that SCFPD shouldn't be burning because it may give prospective home buyers an impression that fires are allowed in the city. The complainant was notified that the district will continue to burn and that burning enhances the safety of the citizens.

Sutter Creek Fire district staff tracks information on new laws and regulations that affect the district. These are relayed by the Chief to the board with any suggested action that the board should take to comply. Sources for this information include the California Chamber of Commerce, California Fire Chiefs Association, Fire Districts Association of California, International Association of Fire Fighters, Legislative Analyst's Office, Department of Finance, Northern California Fire Districts Association, California Special District Association, California State Controller's Office, California Office of Traffic Safety, Keenan and Associates, Fire Agencies Self Insurance System, Division of Occupational Safety and Health, National Fire Protection Association, and others.

The district is a member of the following associations: California Chamber of Commerce, California Fire Chiefs Association, Fire Districts Association of California, International Association of Fire Fighters, and California Special District Association.

The District staff reported that it has had no known Brown Act violations in recent history. The board is informed of Brown Act requirements by the Administration. The chief notes that most of the board have spent much of their lives in public service at other federal, state or local agencies and understand the Brown Act. Following a meeting with LAFCO staff in June, the board discussed Brown Act issues and training at a board meeting. The chief plans to distribute a new copy of the Brown Act to the board at their January Meeting.

The chief stated that ethics training would be completed in 2020 by all line personnel, with two board members also needing to complete that requirement. The status of these trainings is unknown at this time. Board members were expected to complete the training in January 2020. They currently use the http://localethics.fppc.ca.gov/, provided by the state, as the most convenient and cost effective method of completing ethics training requirements.

The District set up a website in 2020, having had only a Facebook page previously. The web site provides agendas and past agendas, but does not include minutes of the Board meetings, which are essential for understanding the decisions made by the board.

The delay between issuing the public review draft MSR and this final MSR was certainly inconvenient for the district. The Chief demonstrated accountability and transparency in his disclosure of information and cooperation with LAFCO.

Management

The Chief and the district secretary manage the daily operations of the District. In 2017, when SCFPD took over its paid employee program, SCFPD also implemented employee evaluations.

The chief reports that the following policies have been adopted and are in place: SCBA Policy (updated 2015), Return to Work Policy (2017), "2 In 2 Out" Policy (updated 2016), Fire Ground Strategy Policy (2017), Drug and Alcohol Policy (2003), Code 3 Driving Policy (updated 2017), PPE Inspection Policy (updated 2017), Blood Borne Pathogen Policy (updated 2015), ATD Exposure Control Policy (2017), and Firefighters Bill of Rights (2017).

The adopted District mission statement is "Save lives, protect property, and be safe."

Insurance is provided by Provident Insurance through the District's membership in Northern California Fire District Association. ISU Insurance Services covers commercial, auto and excess liability under the FirePlus Program. Public Officials and Management Liability coverage is also in place, as well as Excess Liability Coverage, renewing annually in November.

District financial planning efforts include annual budgets and audits. The District does not have a capital improvement plan. Every year the board looks at needs and wants and prioritizes them. A priority over the last few years has been to upgrade EMS capability, since 80% of calls for service are either medical or public assist in nature.

An informal apparatus replacement plan provides for apparatus to be replaced as needed when a suitable replacement is found on the market. When possible, the district purchases lightly used apparatus that other agencies sell or donate. For example, the chief cites replacing or adding three apparatus in the last two years, including a 2005 HME that replaced a 1991 Westates, purchased for \$49,000 from the City of Woodland. A 1989 LTI quint from the City of Reedley was acquired for \$15,000. These purchases helped improve the ISO rating and the need for a ladder truck. A donation of a 2008 Ford Type VI was accepted from Amador Fire Protection District.

Over the last 30 years the Fire district has been looking for land to replace its downtown station (Station 2). SCFPD has received a donation of a piece of land in the Allen Ranch Road area to build the replacement station. The potential new station is still in the early planning stage within the district.

Service Demand and Growth

Existing land uses in the SCFPD boundary area are diverse, including urban densities in some areas with single-family residential, commercial, industrial, mining, and institutional uses. Commercial and industrial land uses are concentrated in the Sutter Hill area and along Old Highway 49.6 Large, vacant parcels are located on the outskirts of Amador City and Sutter Creek. Land uses in the District's automatic aid area, which includes about 52 square miles outside the District's boundaries, are predominantly agricultural and vacant, and include some commercial and industrial uses in the Martell area.⁷

Major employers in the District's bounds include the City of Sutter Creek, and hotels in Sutter Creek and Amador City. There are many small restaurants and shops in both cities. The District's automatic aid response area could also include a portion of the unincorporated Martell community with its many retail and commercial uses.

The District estimates its population to be approximately 2,747 based on the combined population of the two cities in 2019 per State of California Department of Finance. The District's population density is estimated to be 866 per square mile, substantially higher than the countywide density of 64. The population that the District serves is greater than the estimated district population due to the fact that the automatic aid response area extends outside district boundaries.

⁶ City of Sutter Creek, General Plan Land Use Element, 1994, Map LU-1.

⁷ Amador County, General Plan, Existing General Plan Land Use Classifications, 2007.

SCFPD has experienced slow growth over the last few years as reported by the district. In a ten-year period from 2010 to 2019 the District's population grew by two percent, compared to lower countywide population growth in the same period. The SCFPD automatic aid dispatch area may include the Martell area, where significant retail growth occurred in recent years.

In 2013-14, the District reported that service demand was increasing due to developments both inside and near its bounds and that it did not have the capacity to serve this growth due to financing constraints. However, since 2010, with the addition of paid personnel, the workload for volunteers to provide initial aid has stabilized, according to the Chief. An increase in EMS as well as public assist calls are noted by the district.

The District is currently planning for some development projects which are in the Sutter Creek city planning process. The Pine Woods 2 apartment complex is under construction off Valley View Way at Independence Drive, with 62 units planned (see related LAFCO Annexation #298). Golden Hills Phase 2-3 with up to 43 units are also planned. District staff also notes there have been fill-in parcels throughout the district.

There are a small number of lots available for development within Amador City, but development timing is unknown and growth in and around Amador City is limited. The District is not a land use authority, and does not hold primary responsibility for implementing growth strategies.

Disadvantaged Unincorporated Communities

LAFCO is required to evaluate disadvantaged unincorporated communities (DUCs) as part of this service review, including the location and characteristics of any such communities. A disadvantaged unincorporated community is defined as any area with 12 or more registered voters, or as determined by commission policy, where the median household income is less than 80 percent of the statewide annual median.⁸

Any MSR conducted by LAFCO for a city or special district that provides public facilities or services related to sewers, municipal and industrial water, or structural fire protection, shall identify any DUCs within and contiguous to the sphere of influence of that city or special district, and describe the present and probable needs and deficiencies for the provision of those public facilities and services within such DUC.⁹

The California Department of Water Resources (DWR) has developed a mapping tool to assist in determining which communities meet the disadvantaged communities median household income definition. DWR identified disadvantaged

⁸ Government Code §56033.5.

⁹ LAFCO Policy 7.3, adopted 2-16-17.

communities within Amador County ¹⁰. Current Median Household Income is \$48,120.

The 2014 MSR identified that the entire City of Sutter Creek is considered a disadvantaged community, although incorporated. No disadvantaged unincorporated communities were found in the City's SOI area. However, the district is adjacent to the community of Martell, which is considered a disadvantaged unincorporated community.

The District, along with other regional providers, does provide services for fire and emergency response on the same basis and at the same levels as those services provided within the city by the District and within the District boundaries. LAFCO Policy 7.6 is applicable in this case, however, providing that "Any area receiving wastewater, municipal and industrial water, or structural fire protection services which are determined by LAFCO to be adequate and equivalent to those services provided within city boundaries shall not be considered a disadvantaged unincorporated community."

Financing

The District reports that current financing levels are adequate to deliver the services currently provided and have accommodated projected increases in the service demand. As new lots are created and construction occurs, the district's Community Facility District (CFD) revenue will help to pay for added service demand. SCFPD has provided service over the years, due to a strong volunteer firefighter base. Its current volunteer base has decreased and is variable. The district reports that they are working with other agencies in the county to increase its volunteer force and make it more consistent. The District reported that with the adoption of Measure M, SCFPD has transitioned to a combination fire district, including both volunteers and paid staff.

The primary revenue source is Measure M revenue (55 percent). Property taxes comprised 40 percent of total revenue. Service charges composed less than five percent of revenue. The District reported mitigation fee revenue over the last five years has been approximately \$50,000.

Expenditures were composed of employee compensation (approximately 60 percent), services and supplies (approximately 35 percent), and capital expenditures (5 percent). The category of services and supplies includes protective clothing, maintenance expenses, and utilities, among others.

The District had no outstanding long-term debt at the end of FY 2019-20.

The District does not have a formal policy on reserves, although it does aim to keep a 75% balance for contingencies in case of economic downturns and unforeseen emergencies.

 $^{^{10}}$ DWR maps and GIS files are derived from the US Census Bureau's American Community Survey (ACS) and are compiled for the five-year period 2006-2010.

SCFPD had for years been on a two-year cycle of audits/financial review per the Amador County Auditor's office. Twelve years ago, the County Auditor allowed the District to go to a four-year audit cycle. It has completed two of the cycles and currently is being audited for the 2016-19 period. The state has requested it return to a two-year cycle, which it will starting with the 2019-20 and 2020-21 fiscal years. As soon as the audit is complete, it will be sent to LAFCO.

FIRE AND EMS SERVICES

Nature and Extent

SCFPD provides fire prevention, fire suppression services, emergency medical response, and rescue services. In addition, the District provides public assistance, building inspections, and public education.

Portions of the SCFPD primary response area outside of incorporated cities are in the State Responsibility Area (SRA), which are areas located outside of the Local Responsibility Area (LRA). LRAs are either inside the boundaries of a city or are more urbanized areas surrounded by SRA.

California Department of Forestry and Fire Protection (CAL FIRE) is a seasonal fire agency in Amador County and has primary responsibility for the protection of SRA lands in the State of California. CAL FIRE comments received for this report indicate that CAL FIRE staffs a total of five fire stations in the county; three stations are staffed year-round, 24/7, including Sutter Hill Station 60. CAL FIRE participates in the closest resource response plans.

SCFPD is responsible for structure fires, medical aid, vehicle accidents, public assists and first response on rescues. In the LRA, SCFPD is also responsible for wildfire.

Personnel

The District is staffed by one chief, one battalion chief, three captains, of which two are paid, one paid firefighter, and six volunteer firefighters. All non-probationary firefighters are certified Volunteer Firefighter Level or higher. All firefighters are certified BLS First Responder or EMT-1.

The paid captains work a 72/96 schedule, whereby they work 72 hours in residence at a station and then have 96 hours off. They are assigned two shifts, A and B. The paid firefighter works from 8am to 6pm, Monday through Friday. This schedule is designed to maximize coverage during the usual workday when volunteers are likely working at other, non-firefighter employment. The extra 24-hour shift each week, on Wednesday, is currently covered by the Fire Chief.

Volunteer firefighters are recruited by word of mouth and via presentations at career day at Amador High School. The District reports an average turnover of three volunteer firefighters per year. Non-sworn personnel consist of a district secretary.

The District provides stipends to the volunteer Captains and Battalion Chief to offset costs. The Fire Chief receives \$3500 per month, the battalion chief receives \$1150 per month, volunteer captains receive \$350 per month, and the secretary receives up to \$1200 per month. All volunteer personnel, from captain rank and below, receive-fifteen-dollars per emergency call response. These levels represent an increase from the amounts reported in the 2014 MSR.

The District also has a stipend program to augment the paid staff. The stipend program allows for a volunteer firefighter to spend a 12-hour shift at the station and the District allocates \$50 to cover food, fuel, personal and safety items. The stipend program is available seven days a week, with a day shift and a night shift.

Regular training is held on Wednesday nights and special training is offered on Saturdays and as needed. Ione Fire Department is currently conducting Cadet classes from participants throughout the county. The hope is that the cadets will transition to volunteer firefighters when they graduate from the regional program.

Regional Collaboration

SCFPD collaborates with other fire providers in the County through the Amador Fire Protection Authority (AFPA). AFPA is a Joint Powers Authority (JPA) that is tasked with allocating Measure M funds to local fire agencies and to look at consolidation of the fire agencies. The AFPA Board is made up of board member representatives of SCFPD, Amador County FPD, Lockwood Fire Protection District (LFPD), Jackson Fire Department (JFD), Ione Fire Department (IFD), Jackson Valley Fire Protection District (JVFPD), and the City of Plymouth. AFPA was the subject of an extensive investigation by the 2019-2020 Amador County Grand Jury with significant findings related to deficiencies in accountability and transparency and in accomplishing the mission and obligations specified in the AFPA formation documents.

Additionally, SCFPD provides automatic aid to adjacent areas through an agreement with other providers.

SCFPD had been in talks with AFPD about consolidation or reorganization of the two districts prior to SCFPD taking over the paid contract in July 2017. In July 2017 SCFPD and AFPD jointly canceled the contract. Both districts mutually agreed to cancel the contract for paid personnel and for fire prevention services. SCFPD states it cooperates with all the departments/districts in many areas to ensure optimal service provision. There are no plans or discussions at this time related to consolidation or functional consolidation of fire service providers in the county.

Sutter Creek FPD stations were formerly numbered under the integrated county-wide numbering system. The main station, 350 Hanford Street in Sutter Creek, was #141 but has now been renumbered by Sutter Creek as Station #1. Participating in the integrated regional system for numbering or identifying fire stations is an opportunity for cooperation and improved communication among emergency response agencies, however SCFPD has opted out of that system.

Dispatch and Communications

All 911 calls made from landlines in Amador County are automatically routed to the Amador County Sheriff's communication center in Jackson, which is the Public Safety Answering Point (PSAP). Cell phone 911 calls are answered by the California Highway Patrol in Stockton, and then are routed to the Sheriff. Fire and EMS calls are routed from the PSAP to Secondary Public Safety Answering Point (SPSAP), or CAL FIRE's interagency Emergency Command Center (ECC) in El Dorado County. The ECC receives calls from PSAP's as well as direct calls, and is responsible for dispatch for the Amador, Eldorado, Alpine and Sacramento CALFIRE Unit (AEU).

The ECC in Camino is responsible for all fire dispatches in Amador and El Dorado County, as well as medic dispatch in El Dorado County and uses GIS mapping data along with the location of required resources utilizing Dynamic Resource Status. Amador Fire Protection District comments that Available Vehicle Location (AVL) technology is now used, which allows the ECC to identify a fire engine's specific location rather than just relying on where the engine is assigned or the last location reported.

All agencies dispatched by CAL FIRE are required to participate in the closest resource concept, which means that regardless of jurisdiction, the closest resource will respond to an emergency and the agency having jurisdiction will respond in addition to the closest resource, assuming they are not one and the same (CAL FIRE comment letter of January 15, 2020).

Comments received from CAL FIRE also note the Sutter Creek FPD is actively pursuing alternate dispatch options, but are currently dispatched through the CAL FIRE Camino Emergency Command Center.

All fire providers in Amador County, including SCFPD, communicate through the same radio systems. Amador County uses AEU Local for dispatching and Amador Command for incident traffic. Because of the shared radio frequencies, SCFPD is able to communicate with all the other providers in Amador County. As with all agencies that use Incident Command System (ICS), the first unit to arrive on scene is usually responsible for incident command (IC). The IC agency notifies Camino dispatch whether and when sufficient personnel have arrived on scene to adequately attend to the incident. For vehicle accidents, law enforcement becomes responsible for incident coordination once it arrives on scene through Unified Command. Prior to law enforcement arriving on scene, the IC agency remains responsible for incident command.

The 2019-20 Grand Jury report identified and described issues associated with dispatch areas for Amador County, which are relevant to allocation of funding for incoming calls for service.

Location

The District provides emergency response within its boundaries and in its automatic aid area when dispatched. The area may extend as much as three to five miles beyond the SCFPD boundaries, depending on available resources for response.

The area could include lands east of Sutter Creek to Carpenter's Gulch, north to the intersection of New Chicago Road and North Quartz Mountain Road, west to the intersection of Varia Ranch Road and SR 49, south to the intersection of SR 88 and SR 104, and east on Ridge road to Hamricks Grade. The response area may include territory north of the railroad tracks in the unincorporated community of Martell, depending on location of responding units.

Infrastructure

SCFPD operates one fire station for emergency response at this time. Station One, the main station, is located on Hanford Street (Old Highway 49) and houses two Type I fire engines (6433 and 6431), a Type III fire engine (6422), a Type II engine (6420) and a tactical tender (6440). Station One was finished in 1988 and has a kitchen, multiple bathrooms, day room, offices, and living quarters. Station One houses the paid personnel and volunteers.

Station Two (formerly #142) is located in downtown Sutter Creek next to City Hall. It was built in 1936. The station is currently used as a museum and houses the 1920's fire engine.

Station Three (formerly #143) is an historic station located in Amador City. Station Three houses the District's antique fire engine as well as antique hose carts. No emergency calls are dispatched out of Station Three.

All stations are considered by the District to be in pretty good structural condition. Station One has had a third of its asphalt replaced and the District is looking at replacing another third in 2020-21.

The District acquired land through a generous donation from Robert Dalton on the corner of Old Highway 49 and Allen Ranch Road. The district was planning to start on the new station in 2020, but is not actively working on plans and permits for site construction at this time. Station Four would replace Station Two that used to house a Type II engine and a squad. The district outgrew the old location and has converted it into a fire museum. The proposed station would allow SCFPD to have stations on both sides of Sutter Creek and have volunteer firefighters able to access fire equipment in both areas.

With the new station, SCFPD intends to better serve current residents/citizens and future growth inside the district, including areas formerly planned for a large-scale development, Gold Rush Ranch development. Gold Rush Ranch is no longer an active project and there are no development plans for that area. Station Four would house a Type I engine, a Type I Truck and a Type VI engine.

The District reports that its fire apparatuses are 15 years old or older, and therefore, newer fire vehicles are a necessary upgrade. The District does not typically buy new equipment, and prefers to purchase lightly used fire engines from other agencies.

The District reported that all areas within the District are equipped with fire hydrants. The fire district receives water for fighting fires from the Amador Water Agency (AWA) with water from Tanner reservoir located on Ridge Road.

Service Adequacy

There are two general indicators of service adequacy for municipal fire providers: ISO rating and response times. The Insurance Service Office (ISO), an advisory organization, classifies fire service in communities from 1 to 10, indicating the general adequacy of coverage. Communities with the best systems for water distribution, fire department facilities, equipment and personnel and fire alarms and communications receive a rating of 1. SCFPD has an ISO rating of 4, upgraded from 5 as noted in the 2014 MSR. The most recent ISO evaluation was in 2019.

Emergency response time standards vary by level of urbanization of an area: the more urban an area, the faster the required response. The response time guideline established by the California EMS Agency is five minutes in urban areas, 15 minutes in suburban or rural areas, and as quickly as possible in wilderness areas. SCFPD's bounds are classified as urban in Sutter Creek and rural in Amador City. The average response time in 2018 within District bounds was approximately four minutes and approximately ten minutes outside of district bounds. The District's 90th percentile response time in 2018 was 6.25 minutes, meeting the rural but not the urban guideline. Responses are notably faster than those reported in the 2014 MSR.

The District reports that there is room for improved efficiency in all areas of service. The district constantly strives to provide the highest, fastest, most consistent service it can to its citizens. The district has upgraded many of its engines with newer medical equipment and newer fire equipment, and replaced/upgraded/added three engines or trucks in the last two years.

Figure 2: Sutter Creek Fire Protection District Equipment

Equipment						
Apparatus	Number	Type	Pump (GPM)	Tank (gallons)	Ladder (largest)	Year Built
Duty	6411	NA	NA	NA	NA	2007
Duty	6412	NA	NA	NA	NA	2003
Duty	6413	NA	NA	NA	NA	2000
Engine	6420	ence septe	750	500	24	1996
Engine	6422	***	500	500	16	1993
Engine	6426	VI	250	400	16	2008
Engine	6431	1	1500	650	30	2005
Engine	6433	1	1500	500	35	1996
Water Tender	6440	1	1500	3000	10	1989
Utility	6446	NA	NA	NA	NA	1998
Truck	6480	I	1500	500	75	1989

Figure 3: Sutter Creek Fire Protection District Fire Service

	j:	ire Service		
Service Configuration			Service Demand	
Fire Suppression	Direct		Statistical Base Year	201
EMS	Direct		Total Service Calls	1,07
Ambulance Transport	ALA		% EMS	54
Hazardous Materials	Calaveras		% Fire/Hazardous Materials	7
Air Rescue & Ambulance Helicopter	Out of Region		% Miscellaneous	2'
Fire Suppression Helicopter	N/A		% Non-emergency	34
Public Safety Answering Point	Amador County Sh	neriff	% False Alarms	3
Fire/EMS Dispatch	CAL FIRE/AC Sher	riff	Calls per 1,000 people	3
Service Adequacy			Resources	
ISO Rating		4	Fire Stations in District	
Average Response Time (min) Code 3		4.08 in District		
			Fire Stations Serving District	
90th Percentile Response Time (min)		6.25	Sq. Miles per Station ¹	2
Response Time Base Year			Total Staff ²	
Training			Total Full-time Firefighters	
Required training time is 110 to 150 h	nours as specified by	Total Volunteer Firefighters		
	iouta, as specified by			
			Total Sworn Staff per Station ³	
Regular training is held on Wednesda			Total Sworn Staff per Station ³ Total Sworn Staff per 1,000	
Regular training is held on Wednesda Saturdays.			Total Sworn Staff per Station ³ Total Sworn Staff per 1,000	
Regular training is held on Wednesda Saturdays. <i>Service Challenges</i>	y nights and special	training is held on	Total Sworn Staff per 1,000	\$
Regular training is held on Wednesda Saturdays. <i>Service Challenges</i> Service challenges include providing	y nights and special adequate response to	training is held on o service calls,		\$
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are	y nights and special adequate response to	training is held on o service calls,	Total Sworn Staff per 1,000	20.
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing. Finding training opportunities that are equipment.	y nights and special adequate response to	training is held on o service calls,	Total Sworn Staff per 1,000 Staffing Base Year	20.
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities	y nights and special adequate response to	training is held on o service calls,	Total Sworn Staff per 1,000 Staffing Base Year	20: AW
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities	y nights and special adequate response to e affordable and the	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	20: AW
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities	y nights and special adequate response to e affordable and the	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	20 AV Apparatus
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities	y nights and special adequate response to e affordable and the	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	Apparatus 2 Type I engine, 1
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities	y nights and special adequate response to affordable and the	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities Station	y nights and special adequate response to affordable and the Location 350 Hanford St.,	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities Station	y nights and special adequate response to affordable and the	o service calls,	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1
Regular training is held on Wednesda, Saturdays. Service Challenges Service challenges include providing. Finding training opportunities that are equipment. Facilities Station Station One	unights and special adequate response to affordable and the land t	o service calls, cost of replacing Condition	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1
Regular training is held on Wednesda, Saturdays. Service Challenges Service challenges include providing. Finding training opportunities that are equipment. Facilities Station Station One	y nights and special adequate response to affordable and the location Location 350 Hanford St., Sutter Creek, CA	o service calls, cost of replacing Condition	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities Station Station One Station Two (Museum)	unights and special adequate response to affordable and the affordable and the season and the season are season as a season are season are season as a season are season are season are season as a season are season as a season are season are season are season as a season are season as a season are season as a season are season are season as a season are season are season are season are season as a season are season are season are sea	cost of replacing Condition Good	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift 1-3 depending	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities Station Station One Station Two (Museum)	unights and special adequate response to affordable and the land t	cost of replacing Condition Good	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift 1-3 depending	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1 Tactical Tender
Regular training is held on Wednesda Saturdays.	unights and special adequate response to affordable and the affordable and the season and the season are season as a season are season are season as a season are season are season are season as a season are season as a season are season are season are season as a season are season as a season are season as a season are season are season as a season are season are season are season are season as a season are season are season are sea	cost of replacing Condition Good	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift 1-3 depending N/A	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1 Tactical Tender Antique fire engine
Regular training is held on Wednesda Saturdays. Service Challenges Service challenges include providing finding training opportunities that are equipment. Facilities Station Station One Station Two (Museum)	Location 350 Hanford St., Sutter Creek, CA 18 Main St., Sutter Creek, CA 10791 Water St., Amador City, CA	cost of replacing Condition Good	Total Sworn Staff per 1,000 Staffing Base Year Fire Flow Water Reserves Staff per Shift 1-3 depending N/A N/A	Apparatus 2 Type I engine, 1 Type II engine, 1 Type III engine, 1 Type VI engine, 1 Type 1 truck, & 1 Tactical Tender Antique fire engine

The District is building a new station at Allen Ranch Road. The District also requires newer fire engines to replace the current fleet as needed.

Facility Sharing

Current Practices: Station 141 is used by different community groups, counties and city governments for various uses.

Future Opportunities: Consolidation with other county fire providers.

Mutual & Automatic Aid Agreements

Mutual aid agreements between AFPD, CAL FIRE, City of Ione, City of Jackson, JVFPD, LFPD and SCFPD.

Notes:

- (1) Primary service area (square miles) per station.
- (2) Total staff includes sworn and non-sworn personnel.
- (3) Based on ratio of sworn full time and call staff to the number of stations. Actual staffing levels of each station vary.

SUTTER CREEK FIRE PROTECTION DISTRICT FINDINGS AND DETERMINATIONS

Growth and population projections

- The District continues to experience some growth in demand for services, mostly likely attributable to nearby community growth, general tourism and increased commuting.
- No significant service demand in the District is expected as large-scale development, such as the now defunct Gold Rush Ranch residential development, is unlikely within the horizon of this MSR. Limited development may occur in the district without significantly impacting Sutter Creek FPD services.
- Residents and businesses may desire or expect higher levels of service than what is currently available and provided.

The Location and Characteristics of Disadvantaged Unincorporated Communities Within or Contiguous to the Agency's SOI

There is one disadvantaged unincorporated community, based upon mapping information provided by the State of California Department of Water Resources, which may be within the District's first response area. The community of Martell has a population of 153 residents. This area currently receives services consistent with those provided within the district or within the nearby City of Jackson through automatic aid agreements and dispatch protocols.

Present and planned capacity of public facilities and adequacy of public services, including infrastructure needs and deficiencies

- The District's facilities have sufficient capacity to serve demand in the short term. The District does not have the capacity to serve significant future growth with existing fire stations and financial resources; however, only limited growth is likely to occur within the planning horizon of this MSR.
- In the absence of a master plan or capital improvement plan, it cannot be known whether the District will be able to maintain service levels over the long term, or how priorities will be implemented.
- Although the District has identified that its vehicles will need replacing eventually, it has not developed a master plan or a capital improvement plan to systematically schedule or prioritize replacement. SCFPD relies on short-term, decision making and used equipment purchases as opportunities arise.

- Long-term planning would identify funding, and outline a replacement schedule for a more reliable assurance of equipment needed to maintain service capability.
- Short term planning may become inadequate as standards for adequacy of emergency services increase. The District is urged by LAFCO to develop a 10-year capital improvement plan to address these planning deficiencies.
- Lack of adequate funding for services, the similarity of challenges faced by each fire protection agency, and the potential cost savings offered by consolidation or reorganization suggest that fire agencies will need to consider opportunities for reorganization of services and boundaries, including functional consolidation where possible.

Financial ability of agencies to provide services

- The District reports that current financing levels are not adequate to deliver desired services in the district. Revenue and funding for all Amador County fire protection providers is unlikely to be adequate in the long term and would not accommodate projected increases in service demand.
- ❖ In the absence of enhanced financial planning whereby a long-term plan could be developed to address financial constraints, it cannot be known if the District would have the ability to maintain service levels over the long term.
- The District relies on volunteers for some of the services it provides. While this is currently a helpful arrangement, the long-term availability of able volunteers, which can be unpredictable, may affect the sustainability of service provision.
- SCFPD supports services provided by other government agencies through contracts, agreements and cooperative efforts. Reorganization and/or consolidation of services with those agencies may further improve the financial ability of SCFPD and other participant fire service providers to offer the highest level of services at the lowest possible cost to citizens.
- The structure and allocation of Measure M funding does not foster cooperation among fire agencies when an increased desire and demand for service outstrips available financial resources.

Status of, and opportunities for, shared facilities

- Cost efficiencies will result with greater cooperation and sharing among existing fire protection agencies. Reorganizations or functional consolidations could allow higher levels of service at lower total cost to citizens/residents within Sutter Creek FPD and throughout Amador county.
- Station #1, formerly #141 in the integrated county-wide numbering system, is available to various community organizations and other public organizations.

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- Participating in the integrated regional system for numbering or identifying fire stations is an opportunity for cooperation and improved communication, however SCFPD has opted out of that system.
- SCFPD collaborates with other fire providers in the County, providing and receiving automatic and mutual aid.
- Opportunities for sharing and cost efficiencies could be enhanced through an enhanced role of Amador Fire Protection Authority (AFPA).
- Consolidation/reorganization or further functional consolidation with other fire service providers will likely offer increased opportunities for shared resources, including facilities and vehicles, as well as pooled finances to hire full-time staff.

Accountability for community service needs, including governmental structure and operational efficiencies

- SCFPD demonstrated accountability and transparency during the MSR process. The district website has improved public access to district information, however, additional information, such as minutes of board meetings and adopted budgets, must be added to provide transparency and accountability.
- There has been a close working relationship among the fire providers in Amador County. Historically, volunteerism and the close cooperation among the agencies enhanced the level of service provided within SCFPD and throughout the county.
- The similarity of challenges faced by each agency and potential cost savings offered by consolidation or reorganization suggests that fire agencies will need to review opportunities for reorganization in some form, including functional consolidation.
- The structure and allocation of Measure M funding as currently administered does not enhance cooperation among fire agencies and may contribute to competition for funding. The failure of AFPD to fulfill its mission as detailed in the Grand Jury Report of 2019-20 further undermines collaboration and operational efficiencies.

AMADOR LAFCO LOCAL AGENCY FORMATION COMMISSION

Notice of	Exemption			
	Office of Planning and Rese 1400 Tenth Street, Room 12 Sacramento, CA 95814 County Clerk County of Amador		FROM:	Public Agency: Amador LAFCO 810 Court Street, Jackson, 95642 Contact: 209-418-9377 amador.lafco@gmail.com
Project Tit	le: Sutter Creek FPD Munici	pal Services I	Review P	ursuant to Government Code 56430
Project Lo	cation – <u>Amador County</u>			
Project Lo	cation - County: Amad	or		
Descriptio	n of Project: Review of loc	al governmer	nt service	provider
Name of P	ublic Agency Approving P	roject: <u>Amad</u>	or LAFCO	<u>)</u>
Name of P	erson or Agency Carrying	out Project:	Amador	LAFCO
Lead Agen	cy Contact Person: Rosea	nne Chamber	lain, Exe	cutive Officer (209) 418-9377
•	atus: (check one) Ministerial (Sec. 21080(b Declared Emergency (Se Categorical Exemption. Statutory Exemptions.	ec.21080(b)(3 State type a	nd select	ion number:
Reasons w	hy project is exempt: Desc	criptive and P	lanning S	tudies for Possible Future Action for
which fundi	ng has not been approved.			
Signature:		D:	ate: <u>2/18</u>	3/21 Title: <u>Executive Officer</u>
X	Signed by Lead Agency _ Signed by Applicant	Date receive	d for filing	g at OPR:
			POSTE	O ON:

AGENDA ITEM #10

TO:

ALL COMMISSIONERS, ALTERNATES

FROM:

NANCY MEES, CLERK TO THE COMMISSION

SUBJECT: BUDGET UPDATE AND RECOMMENDED REVISED WORK PLAN

DATE:

MEETING OF FEBRUARY 18, 2021

BACKGROUND & SUMMARY:

Although the 2020-21 Fiscal Year has been somewhat slower than normal due to the Covid-19 shutdowns, progress is being efficiently made on the work plan objectives as adopted (see below). There have been a couple annexations, one to Pine Grove CSD and one to Drytown CWD, as well as a reorganization in Jackson. An updated MSR and SOI were completed for longtime inactive Willow Springs WD, and proceedings for its dissolution were initiated. In addition to that MSR, two other MSRs have been completed so far in this fiscal year (Amador Water Agency) or are in process (Sutter Creek FPD). An outside audit was also performed for LAFCO fiscal years 2018-19.

Commission meetings have been held less regularly, again due to the virus shutdowns, and other than the February meeting, all other meetings have been held via Zoom. The decrease in number of meetings, as well as holding them virtually, contributed to a decrease in mileage, staff time, and copying costs.

Staff has been successful in the MSR work performed to date, so will continue to do the work in-house (possibly into the 2021-22 fiscal year) for the MSR work remaining, which at this point consists mainly of an effort to obtain information from Volcano CSD in order to complete their MSR. Work will also continue in the dissolution of Willow Springs WD, and there will be another reorganization project in Jackson intended to clean up some boundary discrepancies. Significantly less than expected has been spent for professional services, including the MSR work.

As in past years, many of the fixed expenses, such as county charges (meeting room use, financial services, etc.) will be charged to LAFCO in the second half of the fiscal year. These county services represent a significant value compared to the cost of securing comparable services from alternative providers. Liability insurance costs increased higher than expected based on increases in previous years. Conference costs are much less than budgeted due to the annual State Conference being cancelled as an in-person event, and the annual Staff Conference now being cancelled also.

Agency Cost Shares were received from all cities and the County in a timely manner. Staff has been making aggressive cost reductions in the current year in anticipation of financial hardship among the funding agencies for next year. The goal is to reduce the total agency contribution to next year's budget by increasing the fund balance that will carry over at the end of this fiscal year. Although the County's tourism, and thus overall economy, will bounce back eventually, the upcoming year will very likely be tight for all agencies.

WORK PLAN

The 20-21 Budget includes the following work plan:

- Prepare Municipal Service Review updates for agencies in-house using LAFCO staff, in lieu of contracting with more costly consultants. Complete Backbone Services chapters for water and fire services to provide a comprehensive review of these services.
- Continue to adopt, update and/or affirm the spheres of influence for all agencies as the Municipal Service Reviews are completed.
- Continue to process applications expediently and accurately.
- Complete boundary research and verification for districts, including GIS mapping, corrections and changes with state agencies, census bureau, and local entities.
- Complete postings to the website for reliable GIS maps for all LAFCO agencies.
- Continue to update the LAFCO website to enhance public access and reduce staff time for public inquiries.
- Continue to shift administration work to trained support staff to decrease cost of the Executive Officer.
- Write clear procedures for remaining LAFCO processes as time is available.
- Continue to purge files, organize and create digital back up of hard copy project files.
- Continue to assist special districts and others with operational and organizational assistance.
- Continue to assist County and City staff with research and support.

EXECUTIVE OFFICER'S RECOMMENDATIONS:

- 1. Receive and review the mid-year budget report for Fiscal Year 2020-21
- 2. Affirm the existing work plan and direct staff to continue work on the update of the Municipal Services Review and provide progress reports to the commission as appropriate.

Attachments: Mid-Year Budget Summary

Amador LAFCO - Mid-Year Summary FY 2020-21 Agenda of February 18, 2021

Budget Code	Expense Category	Actual Rev & Expenditures	Approved 20-21	Difference	% of Budget
Revenues					To el Luego.
	Interest	\$1,460.14	\$3,300	\$1,840	44%
46930	Project Fees	\$3,000.00		\$22,000	12%
	From GeneralFundBalance	\$79,275		\$0	100%
Subtotal Non-	Agency Revenues		\$107,575		100 70
45640	Agency Cost Share	\$57,190	\$57,190	\$0	100%
Revenue Sub	total	\$140,925.14	\$164,765	***************************************	86%
Operating Exp	ense				
50310	FICA (stipends)	\$7.53	\$50	\$42	15%
	Emp Insurance	\$27.72	\$150	\$122	18%
	Communications	\$256.78	\$600	\$343	43%
51504	Liability Insurance	\$3,345.58	\$3,200	-\$146	105%
	MaintPrograms	\$191.62	\$250	\$58	77%
52000	Membership	\$0.00	\$1,520	\$1,520	0%
	OfficeExpense(total)	\$367.58	\$1,015	\$647	36%
	Postage		160*	φσ 17	30 70
	Supplies		325*		
	Printing/copies 52205	*	480*		
	Publications, Ref Maps	*	50*		
52300	Prof & Spec Serv Total	\$17,589.45	\$123,500	\$105,911	14%
	Legal Services		9,000**	4203/322	1170
	Executive Officer	**	38,000**		
	Project Support	**	25,000**		
	Clerical/Support		15,000**		
	Meeting Exp/Stipend	**	2,500**		
	Audit	**	4,000**		
	GIS, mapping	**	10,000**		
	Other County Services (Inc. Rent)	**	2,000**		
	MSR	**	18,000**		
52300(101738	Legal Defense Reserve	\$10,000.00	\$10,000	\$0	100%
	Public Notice	\$0.00	\$1,000	\$1,000	0%
52900	Mileage/travel	\$0.00	\$3,000	\$3,000	0%
52910	Conf/Mtgs(includes travel)	\$310.50		\$5,190	6%
Operating Exp	ense Sub-total to date	\$31,905.14	\$149,785	\$117,880	21%
59500	Operating Contingency	\$0	\$14,980	1/000	
Total Budget	Appropriation		\$164,765		

^{*}Included in Offices Expense total.

^{**} Included in Professional Services total.

AGENDA ITEM # 11

TO:

ALL COMMISSIONERS, ALTERNATES

FROM:

ROSEANNE CHAMBERLAIN, EXECUTIVE OFFICER

SUBJECT: SCHEDULE OF MEETINGS FOR 2021

DATE:

MEETING OF FEBRUARY 18, 2021

BACKGROUND:

Policy 1.8.1 provides for a meeting schedule to be adopted annually. The regular meeting date has been the third Thursday of each month for many years. The 6:00 PM starting time has been in effect since 2016.

As in past years, it is very likely some meetings will be cancelled based on workload and projects. The CALAFCO calendar is attached.

RECOMMENDATIONS:

- 1. Continue the current meeting schedule on the third Thursday
- 2. Cancel meetings as needed during the year, based on workload.

Meeting Dates for Amador LAFCO 2021

February 18	Mid Year Budget Report
March 18	March 17-19 - CALAFCO Staff workshop
April 15	Proposed Budget
May 20	Final Budget Hearing
June 17	
July 15	
August 19	
September 16	
October 21	CALAFCO annual meeting 10/6-8 in
	Newport Beach
November 18	
December 16	

Attachment: CALAFCO 2021 Events Calendar



21 Events Calendar

JANUA	RY
8	CALAFCO Legislative Committee (Virtual)
19	CALAFCO Monthly EO meeting (Virtual)
21	CALAFCO Board of Directors Strategic Planning Session (Virtual)
22	CALAFCO Board of Directors Meeting (Virtual)
21-22& 28-29	League New Mayor & Council Academy (Virtual)
27-28	CA Assn. of Sanitation Agencies Conference (Virtual)
FEBRU	ARY
16	CALAFCO Monthly EO meeting (Virtual)
19	CALAFCO Legislative Committee (Virtual)
MARCI	1
17-19	CALAFCO Staff Workshop (Newport Beach)
26	CALAFCO Legislative Committee (Virtual)
APRIL	
19	CALAFCO Monthly EO meeting (Virtual)
30	CALAFCO Board of Directors Meeting (Virtual)
MAY	
7	CALAFCO Legislative Committee (Virtual)
11-14	Assn. of CA Water Agencies Conference (Monterey)
17	CALAFCO Monthly EO meeting (Virtual)
JUNE	
18	CALAFCO Legislative Committee (Virtual)
28	CALAFCO Monthly EO meeting (Virtual)
JULY	
23	CALAFCO Legislative Committee (Virtual)
30	CALAFCO Board of Directors Meeting (Sacramento)

AUGUST

11-13	CA Assn. of Sanitation Agencies Annual
	Conference (San Diego)
30	CA Special Districts Assn. Conference
	(Monterey)

SEPTEMBER

1-2	CA Special Districts Assn. Conference (Monterey)
22-24	League Annual Conference (Sacramento)
29-30	Regional Council of Rural Counties Annual Conference (Monterey)

CALAFCO Legislative Committee (2022)

OCTOBER

	(Virtual)
6-8	CALAFCO Annual Conference (Newport Beach)
7	CALAFCO Annual Business Meeting (Newport Beach)
8	CALAFCO Board of Directors Meeting (Newport Beach)

NOVEMBER

5	CALAFCO Legislative Committee (Sacramento)
12	CALAFCO Board of Directors Meeting (Sacramento)
30	CA State Assn. of Counties Annual Conference (Monterey)
30	Assn. of CA Water Agencies Conference (Pasadena)

DECEMBER

DEC	DECEMBER	
1-3	CA State Assn. of Counties Annual Conference (Monterey)	
1-3	Assn. of CA Water Agencies Conference (Pasadena)	
3	CALAFCO Legislative Committee (San Diego)	

Sharing Information and Resources

CALIFORNIA ASSOCIATION OF LOCAL AGENCY FORMATION COMMISSIONS

1020 12th Street, Suite 222 Sacramento, CA 95814

916-442-6536

For current information and other CALAFCO resources please visit www.calafco.org



Agenda Item #12

SELECTION OF COMMISSION OFFICERS FOR 2021, CHAIRMAN AND VICE-CHAIRMAN (no written materials)

AGENDA ITEM #13

TO:

ALL COMMISSIONERS, ALTERNATES

FROM:

ROSEANNE CHAMBERLAIN, EXECUTIVE OFFICER

SUBJECT:

DESIGNATION OF SIGNATURE AUTHORITY

DATE:

MEETING OF FEBRUARY 18, 2021

BACKGROUND:

LAFCO POLICY 2.3.5 states that disbursements from the LAFCO budget require two signatures; the Executive Officer and the Commission Chair are designated to sign. (adopted July 20, 2006).

Currently, the Chairman and two additional members designated by the commission are authorized to sign. These are the Vice-Chairman, Jim Vinciguerra, and Brian Oneto.

DISCUSSION:

Designating these additional signers allows for convenience and timely payment of bills in the absence of the Chairman. Having two other possible signers is a convenience to staff and ensures timely payment processing.

Any newly authorized commissioners will need to sign the Auditor's forms immediately following the meeting.

RECOMMENDATION:

1. Retain the current commissioners designated to sign for disbursements.

PROJECT STATUS REPORT FEBRUARY 18, 2021

PROJECT NUMBER	PROJECT NAME	STATUS AS OF FEB 2021
298	Bowers BLA Reorganization to Sutter Creek	RoW annexation; Approved 10-17-19 Pending final map &legal description; Extension of time to 10-17-21
320	Volcano CSD MSR	District not responding; initial outreach and request for information May 2019
321	Volcano CSD SOI	Pending completion of MSR
322	Sutter Creek FPD MSR	Resolution #2021-04 with determinations scheduled for 2-18-21
323	Sutter Creek FPD SOI	pending MSR final, hearing likely April 15, 2021
325	Ridgewood Acres Dissoluition	Pending formation of Road Association; 4/9/20 status unknown
326	Amador Water Agency MSR	Public Review Draft to Commission May 2020
327	Amador Water Agency SOI	On AWA agenda 2-11-21; LAFCO hearing likely April 15, 2021
329	White Annexation to Pine Grove CSD	Approved 7-16-20; pending map and surveyor review